teoria polityki 10 | 2024 s. 11–40 doi: 10.4467/25440845TP.24.001.20593 www.ejournals.eu/TP

http:/orcid.org/0000-0001-9604-0987

Ladislav Cabada<sup>1</sup>

Metropolitan University Prague

http:/orcid.org/0000-0001-8212-1743

Jakub Charvát<sup>2</sup> Metropolitan University Prague

# Party Dealignment, Multiconflictual Party Systems and Transformation of Cleavages: Theoretical Considerations<sup>3</sup>

**Abstract:** Political partisanship in Europe has undergone a significant and multifaceted transformation in recent decades. The importance of long-term party predispositions for electoral choice and cleavage-based appeals has been declining in last decades, resulting, inter alia, in the growing importance of issue-based voting, but also in increasing party system fragmentation and political polarisation. This paper provides a systematic and theory-grounded discussion on the recent development of identities and political cleavages, and the consequences of this development on political polarisation and party politics, specifically stressing political trust as the measure strongly related with the political polarisation and party politics, specifically stressing political trust as the measure strongly related with the political polarisation.

Ladislav Cabada – Full Professor in Political Science and Czech History, Department of Political Sciences and Anglophone Studies, Metropolitan University Prague, Czech Republic. His research interests focus on comparative politics of East-Central Europe, regionalism and development studies, Europeanisation, Euroscepticism and political anthropology. E-mail: ladislav.cabada@mup.cz.

Jakub Charvát – Assistant Professor in Political Science, Department of Political Sciences and Anglophone Studies, Metropolitan University Prague, Czech Republic. His research interests focus on comparative politics, political partisanship, electoral studies and political communication. E-mail: jakub.charvat@mup.cz.

This article has been prepared with the support of the TRUEDEM "Trust in European Democracies" research project funded under the European Union's Horizon research and innovation program (grant agreement No 101095237). Views and opinions expressed are however those of the author(s) only and do not necessarily reflect those of the European Union or Horizon research and innovation program. Neither the European Union nor the granting authority can be held responsible for them.

12

ical polarisation and thus also with the (post)modern party politics. To this point, the paper reflects the family of neo-modernization theories prioritizing economic/rational choice nature of polarisation. These theories are framed in response to globalization, economic and cultural change, the collapse of communism, and decline of labour-centred left politics, and explicitly link the changes in the structure of society in Western democracies with cultural change, i.e. values, and reflect the fundamental change associated with the weakening of the link between the working class and left-wing politics. The paper concludes that the process under study has been rather evolutionary over the last seventy years, with psychology based on both (dis)trust between members of different social groups and distrust in political institutions plays a significant role in the polarisation of contemporary societies.

Keywords: Western democracies, party systems, new cleavages, polarisation

#### Introduction

It is generally assumed among political scientists that institutions matter. And within the range of current democratic institutions, competitive elections enjoy a prominent position. For many authors, competitive elections are the cornerstone of contemporary democracy, as they allow ordinary citizens to engage periodically in the political process. Moreover, their votes determine both who is elected and the overall composition of the legislature and, more importantly, they may affect who will have influence over the political agenda and who will govern (Charvát, 2023, p. 1; see also Renwick, 2010, p. 1).

However, to understand electoral politics (and its changes), we need to look at the underlying foundations on which electoral choice is based. Since contemporary democracies are based on the values of competition and pluralism, democratic representation requires comparisons between various options. Democratic elections thus represent a mechanism that helps to crystallize the conflicting interests that exist within a society and take the form of a competition between rival (societal) groups, in particular political parties that compete for citizens' vote, which often grew out of long-standing social conflicts that gave rise to political cleavages (Lipset, Rokkan, 1967), and on which they based their appeals. As a result, political parties seem to be the central means of political representation in contemporary democracies. Furthermore, research have repeatedly demonstrated that in established democracies party identifications acted as long-standing psychological predispositions that constituted a cognitive mechanism for orienting individuals to politics.

However, more recent research suggests that the importance of long-term party predispositions for electoral choice and cleavage-based appeals has been declining in last decades, resulting, inter alia, in the growing importance of issue-based voting (at the expense of the formerly predominant class-based voting),

but also in increasing political polarisation, and that party competition is also changing in line with these developments (e.g., Dalton, 2004b; 2019; 2021). As this trend has been repeated in several European democracies, it deserves increased attention to examine the broader societal changes that have led to these developments.

The aim of this paper is to provide a systematic and theory-grounded discussion on the recent development of identities and political cleavages, and the impact and implications of this development on political polarisation and party politics. Furthermore, we specifically stress political trust as the measure that is strongly related with the political polarisation and thus also with the (post)modern party politics.

The concern with political trust is deeply rooted in ensuring the survival of democracy. There exists a long-standing research tradition based on the assumption that the survival of representative democracy relies on the support of its citizens. In van der Meer and Zmerli's (2017, p. 1) words, political trust "functions as the glue that keeps the system together and as the oil that lubricates the policy machine." Or, as Carstens (2023) puts it, the main argument for the necessity of political trust is that it enables cooperation between citizens and political institutions, and therefore this positive effect of political trust on public compliance is particularly important in times of crisis.

From this perspective, public trust in political institutions is considered a crucial component of regime support, serving as a powerful resource for political legitimacy and a determinant of regime stability (see e.g., Easton, 1965; 1975; Putnam, 1993; van der Meer, Zmerli, 2017; Haerpfer et al., 2019), with a lack of trust (mistrust) or even political distrust<sup>4</sup> having been shown to have negative consequences for the development of the political system (see e.g., Crozier, Huntington, Watanuki, 1975; Mishler, Rose, 1997; 2001; 2005; Norris, 1999; 2011; Dalton, 2004a). As a result, contemporary democracies have long been linked to concerns about their possible downfall caused by a lack of political trust; indeed, to this day, much of the scholarly literature even considers declining or low levels of political trust as a risk to representative democracy. At the same time, there is undeniable evidence that public trust in political institutions is quite low (Dalton, Weldon, 2005; Kim, 2007; Okolikj et al., 2022) and has been waning in recent decades in many European democracies (e.g., Dalton, 1999; 2004a; 2004b; 2019; Kaase, 1999; Mair, Müller, Plasser, 2004; Norris, 2011; Mair, 2013; Petrarca, Giebler, Wessels, 2022).

In this context, van der Meer and Zmerli (2017) suggest a distinction between political mistrust as the absence of trust, political distrust as the opposite of trust, and political scepticism as the withholding of trust judgments (see also Mishler, Rose, 1997; Bertsou, 2019; Carstens, 2023).

14

Given that European democracies operate as party democracies, whereby political parties play a crucial role in linking citizens' preferences to the political decision-making process, as they are entrusted with a mandate to act on behalf of citizens (as principals), our research primarily centres on political actors and specifically on political parties. Even though more than a century has passed since Bryce stated that political parties are inevitable because "no one has shown how representative government could be worked without them" (Bryce, 1921, p. 119), which was confirmed two decades later by Schattschneider stating that "modern democracy is unthinkable save in terms of political parties" (Schattschneider, 1942, p. 1), political parties are still considered one of the most important components and actors ensuring the transmission of demands and general communication between society and political institutions. In other words, political parties seem to be the central means of political representation in contemporary democracies. Thus, the regular and legitimate functioning of political parties presents a key precondition for the stability of the democratic system and trust in democracy in general.

However, political partisanship has undergone a significant and multifaceted transformation in recent decades, with both established (Western) democracies and the new democracies of Central and Eastern Europe undergoing this evolution. If the twentieth century could be described as the century of political parties, recent decades have seen an increasing number of scholarly findings about the crisis of political parties, or even concerns about their future existence. One manifestation of this change is that citizens increasingly perceive political parties as elite-driven and unrepresentative of the broader public and generally untrustworthy, resulting in a gradual weakening of partisan identifications among voters and, more generally, of the ties between political parties and the mass public.

# Cleavage theory and political parties as the agents of polarisation

There exists a consensus in the social sciences that identity belongs to the key determinants characterising individuals and social groups. It is a determinant that is shaped by educational and socialisation processes and that fundamentally influences the behaviour of individuals and social groups in cultural, economic, social and political processes. Different identities at the individual, and even more so at the social level, are one of the most important sources of polarisation. As we will show below, despite the relative stability of identities, we can observe transformations and the formation of new or modified identities

both historically and in the present time. Such modification or transformation of identities can then also lead to changes in polarisation.

The study of democratization and modern democracy considers the Enlightenment and its emphasis on individual freedom and equality, the emancipation of the modern state from theology, i.e. secularization, and the building of new political institutions derived from the principle of legitimacy and mutually controlling and limiting each other, to be a key stimulus to the formation of the identities of the so-called Western democracies. It is precisely on these foundations that the auto-stereotype of Western democracies is built, in contrast to other civilizational circles or – in purely political science terms – non-democratic regimes or non-Western democracies. Indeed, one of the key theoretical concepts related to the construction of a new, modern identity of individuals and societies, including new polarizing elements and stimuli, is based on this assumption of the specific development of modern democratic systems – the theory of cleavages, or the historical-conflict theory of the emergence of political parties representing these modern cleavages and social groups that have emerged as part of the modernisation and democratisation processes.

Although the 1960 study *The American Voter* (Campbell et al., 1960) had already revealed that voters have stable affective attachments to political parties, bringing the issue of party alignment to the forefront of contemporary political analysis, it was not until Lipset and Rokkan's (1967) study that the topic was addressed in a more systematic way. The well-known cleavage theory implies two revolutionary changes in Western societies and creation of the stable set of contradictory societal groups based on their shared interest. The cleavage theory assumes the relative stability of these socio-political cleavages that created the preconditions for the foundation of (West) European party politics.

The approach emphasizes the interrelationships of various structural, cultural, and organizational dimensions of political conflicts. In addition to the class cleavage, state-church, rural-urban, center-periphery, or communist-socialist cleavages have shaped political decision- and coalition-making. In comparison with theoretical approaches that originate in the analysis of class relations and conflicts, cleavage theory is more oriented towards the multidimensionality of political inequalities and conflicts, today termed intersectionality. (Sass, Kuhnle, 2023, p. 188)

The above-mentioned basic set of cleavages constitutes a framework that also finds its irreplaceable place in contemporary political science discussion, not only because one of the basic axioms associated with the genesis of contemporary pluralist democratic systems is the assumption that political polarisation is primarily institutionalized in the environment of political parties or party-affiliated structures. Therefore, below we will discuss the process of "defreezing" of cleavages since the 1960s, especially in relation to greater polarisation, or the

16 Ladislav Cabada, Jakub Charvát

transformation of party competition towards an increase in the number of relevant subjects in party systems.

From the point of view of our analysis, cleavages theory is particularly noteworthy because it considers interest antagonism growing out of conflicting demands and expectations as a key and characteristic feature of democratic societies. At the same time, it presents the key questions to which antagonistic social groups, "fundamental oppositions within a territorial population" (Flora, 1999, pp. 34–39), offer different or outright contradictory answers, thereby shaping and reinforcing their social and political identities. The stabilising element of modern democratic systems is the search for consensus between opposing social groups, which is the basis of the welfare state (the issue of social reconciliation), decentralised decision-making based on multi-level governance (easing tensions between centres and peripheries, or urban and rural regions), or neo-corporatist elements (key corporations as partners of the state). Stability is provided also by the matter of fact that they are "characterized by comparable importance and durability compared to other sources of conflict. Cleavages have structural, cultural, and organizational dimensions" (Sass, Kuhnle, 2023, p. 189).

Nevertheless, the relatively broad (liberal) consensus regarding these sociopolitical groups and their interests embodied in the post-WWII catch-all parties "concert" and centripetal orientation started to deteriorate already in 1960s with the appearance of new challengers (niche parties), settled in the radical/ extremist position or growing from the new social movements. Norris (2023) highlights that party competition "has been transformed by multiple developments, including the changes in grassroots electorate, as intermediary organizations connecting citizens and the state, and at the apex in legislatures and government". This development has been intensively analysed and described by the social sciences, predominantly sociology and political science, and the general (post)modernisation of Western societies has been detected as the main reason for the indicated change (cf. e.g., Inglehart, 1997). As far as the development of political parties is concerned, in addition to the parties "preferring economic issues", niche parties have gradually established themselves since the 1960s, some of which have worked their way to the position of relevant actors based on electoral results. The niche parties rejected the traditional class targeting of politics and socio-economic cleavages in society (Meguid, 2005, pp. 347-348) and developed a different strategy based on the politicisation of selected issues and/or policies; they "compete primarily on a small number of non-economic issues" (Wagner, 2012, p. 848) - hence they were also often labelled "single-issue parties" from the beginning, and these terms have been wrongly confused.

In Western political science, or with a foothold in research on so-called traditional democracies, Communist, environmental ("green") and extreme-nationalist parties have generally been identified as niche parties (Adams et al., 2006, p. 513), while Meguid (2005, p. 347) also adds ethno-territorial parties to

the above ideological groups or families of parties. According to the researchers, the niche parties are more faithful to their ideology and programmatic than is the case with the mainstream parties, usually all-embracing parties that prefer a strategy aimed at gaining government positions (office-seeking). In their comparative analysis of the development of the niche parties, their electoral performance and their position in the party systems of Western democracies over two decades (1976–1998), Adams et al. (2006, p. 525), among others, formulated the *Costly Policy Moderation Hypothesis* and came to a clear conclusion: "Compared to 'mainstream' parties, niche parties are electorally penalized for moderating their programmatic positions [...] Niche parties – and not mainstream parties – suffer electoral losses once they weaken their programmatic positions".

The outlined interpretation of the development of cleavages, polarisation, political parties and its transformation grows out of a general view of the development of society and social cleavages in these societies between the 1920s and 1960s, based on the famous "freezing" hypothesis of Lipset and Rokkan, i.e. that "European party systems stabilized and 'froze' during the 1920s and continued in this basic constellation of socially defined schemes and political competition (and sometimes in a situation of competition between identical political parties) until at least the 1960s" (Amorim Neto, Cox, 1997, p. 150; Lipset, Rokkan, 1967). This freeze cannot be seen as identical for all Western democratic systems. On the contrary, as Lipset and Rokkan and other authors point out, we observe different meanings of each cleavage and different interactions and interdependencies in each particular society (Lipset, Rokkan, 1967). Similarly, Dalton (2021) stresses that several forces can shape party system polarisation, including the ideological identity of parties and nation's political history. Furthermore, also party alignments can change over time. As the author stresses, the "mix of centripetal and centrifugal forces makes it difficult to predict how polarization has evolved across time and nations in recent decade". This means that in each society we observe a different cleavage configuration that creates a unique cleavage structure (Flora, 1999, p. 7). "Cleavages can mutually reinforce, superpose, or cut across each other. They can vary in intensity, so that some become salient and dominant, while others remain latent. The political weight of cleavages and their position in a hierarchy of cleavage bases can change over time" (Sass, Kuhnle, 2023, p. 190).

However, we should not overlook the fact, pointed out for example by Denisson and Kriesi (2023, pp. 486–487), that it can be difficult for political parties to grasp new issues because they are associated – and voters associate them – with "old" issues. As the authors point out, political parties often base their long-term success on "ownership: of a particular issue, which may nevertheless act as a constraint in the long run. Specifically, they highlight the fact that some previously marginal topics may be gaining in importance, but are nevertheless 'owned' by marginal and/or niche parties: "Indeed, recent electoral changes in Europe have

Ladislav Cabada, Jakub Charvát

often been preceded by the perceived loss of competence of multiple mainstream parties on a publicly salient issue (like immigration, unemployment, and the environment) followed by the rise of previously marginal challenger parties that have the benefit of long-term prioritisation of that issue and internal unity on it." (Denisson, Kriesi, 2023, p. 486)

The changes in the structure and logic of party systems outlined above have also led to increased fragmentation. "Not surprisingly, the effective number of electoral parties (ENEP) has generally grown in each country across Western democracies, from an average of around 3.5 parties in the 1960s to 5.1 during the last decade" (Norris, 2023). On the other hand, a causal link between increasing fragmentation and polarization has been demonstrated in some individual cases, but not in others: "Party system polarization may reflect the degree of fractionalization in some cases – but the relationship is not as clear cut as commonly assumed" (Norris, 2023). Therefore, we want to reflect this uncertainty in our research methodology, based on the assumption that "party system fractionalization and polarization should be treated as two distinct and unrelated dimensions of party competition" (Norris, 2023).

## Post-modernity, identity and polarisation

18

As already stressed, the "silent revolution" (Inglehart, 1977) that resulted in post-modernisation of societies represents a fundamental impulse to disrupt or weaken the petrified cleavages and initiated a process of greater individualisation of electoral and, more generally, political behaviour. Together with other significant factors – in particular the transformation of the tools and means of political communication – this process has heralded the phenomena of strengthening volatility, declining membership in political parties, weakening of ties between political parties and their allied social organisations, the emergence of new social movements, etc. "Yet, while partisanship is an influential group identity, there are other important identities that cut across partisanship and influence these attitudes" (Klar, 2018, p. 610).

Berger and Luckmann present identity as one of the key elements of social reality; according to them, there is a dialectical relationship between identity and society. Identity is created or shaped in the course of social processes. The identity thus created is then maintained but also continuously transformed by social relations. The social processes within which identities are formed and maintained are determined by the social structure, which they in turn influence, maintain and renew. Societies thus "have a history in the course of which identities are definitely formed" (Berger, Luckmann, 1999, pp. 170–171).

In social psychology, we can find several important theoretical schools reflecting on the issue of identity formation, but the limited space of this material

does not allow us to deal with them more. This does not mean that, in addition to studying (new identities) and their influence on polarisation, we should not also research how these (new) identities are formed, from which (altered) social structures, processes and relationships they grow. However, let us stress the importance of the coexistence and overlapping of different types of identities, where individual identity (self-identity) meets significant identities of a collective nature. These include in particular cultural, religious, ethnic, or national, spatial/geographic, professional/class, gender, generation, or disability identities.

During the process of nation-building, political parties and electorates transformed into national parties and national electorates due to political conflicts shifting from local or regional to national levels (for more details, see Caramani, 2004; see also Kriesi et al., 2012). Undoubtedly, the so-called nation state has become a fundamental actor working with the spatial framework of cultural and political identity in the modern period. Nonetheless, Kriesi et al. (2012) interpret the recent transformation in the understanding of territorial boundaries as a new "critical juncture" resulting from globalisation. Postmodernity and its different perceptions lead to different attitudes both regarding the question of multi-identities and in relation to preferred identity. In political science, these different perceptions can be very well presented precisely in the field of new – or revitalised – political identities on a scale from (ethno-)nativism to world/global citizenship.

The impulses arising from the transition of Western democracies and (parts of) their societies to postmodern concepts of statehood, society and politics have also fundamentally affected identity construction and polarisation. New social movements and newly formulated issues and policy priorities included the environmental agenda, feminism and, in later periods, the broader issue of gender, inclusion, including the issues of migration and multiculturalism, the democratisation of foreign and security policy, which was to become the subject of the least restricted social debate and also of much more pronounced social control, among many others.

Today, this development, linked to the big themes of climate change or full equality for all individuals regardless of their identity, can be reflected through the prism of two visible social groups and political concepts that often refer to each other pejoratively, e.g., as "pioneers" and "laggards", but also as "progressives" and "reactionaries". The dispute between these antagonistic groups is both economic (e.g., the disagreement related to the promotion of the European Green Deal, where supporters see it as an opportunity for technological innovation and economic empowerment, while opponents often refer to it as "economic suicide") and cultural; here it is basically about issues related to value schemes, usually linked to identity. Needless to say, such polarisation at the level of elites and mass public leads both to destabilization of the political and legal environment (e.g., by repeatedly changing the basic parameters of some public policies

20 Ladislav Cabada, Jakub Charvát

after the former opposition takes over the government after the elections) and to weakening of trust in political institutions and politics as such.

Research on these complex processes, linked to increasingly institutionally complex political systems, necessarily faces fundamental limits in terms of theoretical reflection, i.e. generalisations with the ambition of universal validity. This also applies to research limited to the group of so-called Western democracies. Recall the long-standing debates on the difference between (Western) European and other democracies, framed both in socio-economic terms, such as European/continental welfare state vs. British and North American or East Asian models (Esping-Andersen, 1990), and in terms of values or identity. The building of the so-called new democracies in Central Eastern Europe after 1989 is undoubtedly part of this debate – even today we use the distinction between old and new member states, or EU-15 and EU-12 in the European setting, based on the assumption that (post)communism is an element that reaches a high intensity both in terms of new identities and with regard to political cleavages.

All of these differences naturally give rise to polarisation as the increasing gap between partisan, ideological or income groups. This means that polarisation applies to different individual as well as well as combined issues made salient by political cleavages. Thus, to situate the reality of different types of democracy, new democracies, hybrid regimes, different conceptions of the welfare state, different approaches to the heterogeneity of societies or differences graspable along the lines of the modern (Lockean) vs. the postmodern (Kantian) state (Sørensen, 2001) in a unified theory is a very difficult challenge. We will present below several theoretical approaches that overlap to some extent. Some are based on primarily economic positions, others on socio-cultural, political or even philosophical ones. Specifically, we try to present both those that work with binary models of polarisation (which is typical, among others, of studies working with the concept of cleavages) and those that assume the existence of more than two "poles", i.e. multipolarity, and which then offer typologies or classifications of these "poles". We then conclude by attempting to postulate challenges and opportunities for further research on identities and polarisation from the sub-theoretical approaches, particularly in the relation to the question of trust and trustworthiness.

(Post)modernity presents a challenge for identity, as the individual is placed in a situation of changing and/or different identities. National identity itself is challenged by other types of identities. Some authors stress the importance of integration processes (Europeanisation, globalisation, etc.) and describe not only the positive, but also the negative influence of such processes on the national states and/or the undermining of the national state (Gallus, 2004, p. 55). Other scholars emphasise the regionalisation processes and local contexts (Keating, 1998). A combination of both these phenomena, described as glocalisation, can often be observed (Khondeker, 2005; Robertson, 2012).

However, identity transformations are manifested in a number of dimensions. In this context, current research highlights a group of cross-pressured voters. As a result of conflicting values and identities many voters are torn between their progressive economic views and their conservative cultural views. Research has established that cross-pressured voters are more supportive of radical right populist parties since they ultimately attach more importance to cultural values than to economic values (Gidron, 2022). These conclusions are confirmed by the results of other research in recent years, which show the increasing importance of the cultural dimension compared to the (socio-)economic dimension (Hall, 2020). As a major report reflecting the changing and intensifying polarization in European societies notes: "The shift in values has been accompanied in many countries by the rise of polarization, Identity politics and populism, questioning the conventional political establishment and sometimes the entire concept of the EU" (Scharfbillig et al., 2021, p. 25).

If we have repeatedly mentioned post-modernisation as one of the key impulses for the transformation of identities and polarisation in Western societies and political systems, it seems logical to begin the presentation of theoretical reflections by introducing the concept of so-called neo-modernisation theories. For example, Antonio and Brulle (2011, p. 198) present "a family of related neo-modernization theories (NMTs), framed in response to globalization, economic and cultural change, the collapse of communism, and decline of labor-centered left politics. Suggesting taints of Deweyan-like democracy, NMTs implied that representative democracy and its political dynamics are being vitalized by much more citizen-based, civil society-centered, participatory, plural, critical networks, institutions, and communications."

In their analysis of the polarisation surrounding the climate change debate and the need for adaptation policies in relation to this challenge, the authors stress that this is only one dimension of a broader and more general polarisation that could be reflected through the prism of the tension between the modern national welfare state and the postmodern globalising or globalised state and society. As they note: "The split over global warming is part of a wider polarisation over today's version of market liberalism-neoliberalism" (Antonio, Brulle, 2011, p. 196). This paradigmatic conflict can be perceived, among other things, through the lens of promoting the ideal of the small state and, in contrast, the perception of the state (or a supranational entity that takes over part of its role) as a strong regulatory and caring actor. "Drawing from Chicago School and Austrian Economics, neoliberals equate democracy with 'economic freedom' or 'free enterprise' - property rights, contracts, and consumer choice. They attack the idea of public goods and oppose regulation, taxation, and other state policies, which do not serve the short-term corporate bottom line and investor accumulations" (Antonio, Brulle, 2011, pp. 196–197).

Although the presented approach of neo-modernization theories prioritizes the economic/rational choice nature of polarisation, we should not overlook the fact that it also mentions other dimensions – it explicitly links the changes in the structure of society in Western democracies with cultural change, i.e. values. In addition, it reflects the fundamental change associated with the weakening of the link between the working class (which is shrinking or undergoing a transformation towards a new form: the precariat) and left-wing politics. This change has both an economic and a socio-cultural dimension.

In this sense, the contemporary debate on the motivations for new forms of polarisation can reflect both the proponents of primarily economically based discontent of major social groups and researchers who prefer more culturally based explanations. These studies focus primarily on the rise of illiberal tendencies in contemporary democracies, democratic backsliding and hybridisation of democratic political systems, the strengthening of radical and extreme right-wing political parties, anti-integrationist attitudes in the European environment, nationalism, cultural backlash etc. (see e.g., Cianetti, Dawson, Hanley, 2019; Krastev, Holmes, 2019; Norris, Inglehart, 2019; Tucker, 2020). These and other sub-polarising impulses are very often integrated under the term populism, which is possibly supplemented by various adjectives (e.g., right-wing, illiberal, Authoritarian, anti-European, etc.) and which is reflected not only at the national but also at the European and even global level (c.f. Ágh, 2019; Söderbaum, Spandler, Pacciardi, 2021).

The discontent of significant social groups, often associated with the rise of populism and the strengthening of polarisation, including extreme attitudes, is systematically reflected in grievance theory, which argues that major changes in voter behaviour that lead to significant transformation of the party system usually arise not from an external cause, but from more fundamental social changes that trigger feelings of dissatisfaction or discontent among voters (Ivarsflaten, 2008). As Schmitz (2022, p. 60) notes: "The rise of populism is often explained with either economic or cultural grievances". However, the author of this current study perceives grievance as a complex phenomenon, including both economic and cultural or value aspects: "I argue that it is not just either-or; they both explain the recent success of right-wing populism with its anti-democratic tendencies in the mature democracies of the West. It is the combination of the two that matters, because economic grievances strongly shape cultural attitudes." (Schmitz, 2022, p. 60).

The grievance theory distinguishes between three separate models used by political parties to mobilize their electorate: (1) grievances as a result of economic change; (2) ethnic grievances and grievances caused by increase in immigration; (3) grievances resulting from political elitism and corruption (see e.g., Snow, 2004; Ivarsflaten, 2008; Beissinger, Sasse, 2014; Kriesi, 2012). In the case of economic grievances (the most commonly used grievance model), the austerity

and reform efforts of the ruling government are often seen as a significant impetus for public outrage and voter mobilisation (but also purely protest mobilisation). The most important impetus for mobilizing economic discontent is (rising) unemployment, or government actions that lead to rising unemployment and are perceived as such by voters (Kriesi, 2012). Another model of mobilising grievances relates to the issue of immigration. The rise of new political parties (especially far-right populists) in Western Europe has occurred at a time when there has been significant immigration or a significant increase in immigration over time. Moreover, in most West European countries it was quite difficult to employ immigrants, and their unemployment rate was much higher than that of the rest of the population. This resulted in antagonism between immigrants and the native population. This was compounded by cultural conflicts and the reluctance of the "old inhabitants" to accept the newly arrived minority (Ivarsflaten, 2008).

Elites, and not only political elites, play a significant role in reinforcing polarisation. On the one hand, by emphasizing the irreconcilability of the positions of different political actors and ideologies and generally questioning the credibility of governments, they mobilize citizens to be more active (as is evident, among other case, on the example of Czech presidential and parliamentary election in 2021 and 2023). At the same time, however, the extremising vocabulary and the labelling of the political opponent as "the enemy" leads to the disintegration of consensus and mainstream and the perception of politics not as a space for finding good solutions, but rather as a gladiatorial arena in which there does not exist the win-win strategy, but only a zero-sum game. As Lee (2013, p. 90) summarises: "Elite polarisation is likely to stimulate mass political engagement if such positive effects as increased information and mobilization are predominant over negative alienating effects. Although citizens become more informed and are increasingly mobilized with growing elite polarisation, we are still likely to observe less engagement of disengagement among voters if they are increasingly disenchanted from polarized elite politics".

### Identity and affective polarisation

The binary opposition described above is very accurately reflected in the studies devoted to the issue of affective polarisation. This is a type of social polarisation in which the adherents of two antagonistic parties "increasingly dislike the other, are biased against each other, are ready to defeat the other, feel anger towards each other, and all this without any direct or conditional connection to an ideological difference in position on a topic or issue" (Mason, 2015, p. 135).

Affective polarisation is considered one of the key processes in the development of contemporary Western democracies, in the case of the United States even a "defining feature" (Druckman et al., 2021, p. 28). "To capture the extent to which citizens hold both positive ingroup affect and negative out-group affect towards parties, researchers have coined the term 'affective polarisation'. In extreme cases, we can also speak of 'partisan prejudice' and 'interparty hostility' among partisans. However, the concept of affective polarisation has so far mainly been applied to what is arguably the most straightforward case: the American two-party system" (Wagner, 2021). Nevertheless, the research on selected European cases "has shown that affective polarisation is widespread outside the United States, is not a simple by-product of ideological polarisation and alters perceptions of party competition" (Wagner, 2021).

Affective polarisation is based on a strong psychologically motivated trust towards members of one's own group (in-group identity), and, on the contrary, a strong distrust towards members of the out-group. As Klar (2018, p. 611) notes: "common identities might increase trust across partisan rivals, a concern that is particularly prevalent during times of increased social distance and affective polarisation."

In bipartism, it is usually a situation in which trust in members of one's own group (party), as well as distrust in representatives of the opposite camp/party, significantly or almost completely suppresses rational argumentation. However, even in the multipartism that is typical of continental party systems, one of the distinctive manifestations of affective polarisation is the division of societies into two "irreconcilable" camps. "Affective polarisation in multiparty settings should be defined and assessed as the extent to which politics is seen as divided into two distinct camps, each of which may consist of one or more parties" (Wagner, 2021). As Wagner demonstrated in his recent analysis: "the size of parties matters for levels of affective polarisation. Hence, a citizen's perception of the political system is more affectively polarized if they feel negatively towards a large competitor than if they dislike a minor party" (Wagner, 2021).

In this sense, the presence of a strong protest, radical, or even anti-system party with a tendency to populistically divide society into two antagonistic groups clearly represents a significant impulse to reinforce polarisation, including the motive of distrust of state and political institutions – supporters of this party distrust institutions because they are not administered by their favoured party, and opponents of this party distrust institutions if this party comes to power. Thus, the distrust of the two antagonistic political camps is not only related to their perception of each other, but more generally to their a priori perception of the government exercised by their political opponents as untrustworthy in the case of their own electoral defeat.

When parties and candidates that are more extreme than their competitors become relevant in democratic societies, observers regularly raise concerns about the consequences for public discourse and for societal norms more generally [...] The theory implicit in these observations is that voters become more ideologically polarized when extreme views are publicly and broadly expressed by parties and candidates who are endowed with some level of political legitimacy. (Bischof, Wagner, 2019, pp. 888–889)

According to the analysis presented by Bischof and Wagner, the polarisation is most pronounced at the very beginning, i.e., at the moment when the polarising actor – the protest political party – establishes itself or becomes relevant:

Ultimately, the institutional presence and relevance of such new, more radical competitors is thought to increase ideological polarisation among citizens. In this context, we mean by polarisation that ideological views become more distant from the political centre: the variance of positions increases. The polarisation caused by the rise of radical voices is also often believed to occur on both sides: those who sympathize with the new party and those who oppose it. (Bischof, Wagner, 2019, p. 889)

Such a statement would be in line with the idea of the domestication of protest parties, virtually the centripetal character of European or Western democratic systems and their ability to include the new, challenger parties into the mainstream. Recent research (Wagner, Praprotnik, 2023) suggests that an important tool for mitigating polarisation is primarily the reduction of tensions between political parties, i.e. de-polarisation at the level of political elites. Cooperation between rival parties, demonstrated among others in the form of coalition signals, thus plays an important role in reducing affective polarisation. Again, such an instrument has only limited possibilities within bipartisanship.; we cannot overlook the fact that a number of studies point to the fact that, especially in the last two decades, a bipolar configuration based on the strong antagonism and affective polarisation has been stabilising in a number of countries.

Furthermore, in addition to party polarisation, we can observe strengthening polarisation in relation to the other, primarily "non-political" institutions such as science, education, media etc., as well as regarding the institution directly related with politics such as military, police, medicine, religion, law. "In addition to significant declines in confidence, there have been substantial increases in partisan polarisation in confidence in which the partisans of one party have more confidence in an institution than the partisans of the other party, merely because of perceptions about which party controls the institution" (Brady, Kent, 2022, p. 50).

Brady and Kent's current research on polarisation has focused exclusively on the situation in the United States, but many of their conclusions can undoubtedly be applied to the development of Western democratic systems more generally. Let us therefore present a key part of the conclusion of the above-mentioned study concerning the pervasive polarisation that affects not only political institutions but also primarily non-political ones:

26 Ladislav Cabada, Jakub Charvát

The rise of a social/cultural dimension of American politics in addition to the pre-existing New Deal economic cleavage suggest how polarisation could have gone beyond business and labor to other institutions by implicating many of these institutions in fundamental political debates, often exacerbated by concerns about increasing inequality and diversity. Issues such as abortion, prayer in school, gay marriage, racial equality, gun rights, and language and immigration policy often involve the knowledge- and information-producing institutions (the press, TV news, science, higher education, public schools, and education) and the norm-enforcing institutions (the police, religion, and the military) on different sides of debates about these issues [...] Part of the story may be that people have selected into these institutions based upon values and perspectives that put them on one side or the other of the cultural divide. The rise of talk radio, then cable television, and more recently the internet and the twenty-four-hour news cycle have amplified these political identifications and debates. (Brady, Kent, 2022, pp. 59–60)

These conclusions again confirm the assumption, already made above, that the economic and socio-cultural causes of polarisation cannot be separated from each other, but instead represent an interrelated complex. At the same time, affective polarisation adds another element to this mixture, which is a distinctly subjective perception of one's own position, including categories of success, and not only the economic ones. Nevertheless, the reasons for the deepening polarisation and de-democratisation are much more complex, including important cultural factors concentrated in the axiological cleavage between the "liberals" and "neo-illiberals". As Tucker (2020, p. 137) stresses: "All the countries where neo-illiberals won democratic elections [...] were theoretically too rich to have had such challenges to democracy. [...] Obviously, there is no rational economic reason for Norwegian or Danish populist neo-illiberalism. Some suggest welfare anxiety, fear of competition over welfare transfers with poor immigrants."

In the tradition of great cycles in economy, politics or societal development, he observes the recent anti-democratic or anti-liberal wave accompanied by the strengthening polarisation and deepening mistrust as the set of partial cases integrated into the general phaenomenon of democratic backsliding. He stresses the snow-ball effect of populist neo-illiberalism that awoke the "passionate archaic demons" and "atavistic mechanism" in the form of a "vicious cycle of economic decline, breakdown of trade and mobility, economic and political hostilities, possesses the body politics, spreads, and infects the whole world" (Tucker, 2020, p. 131). In this situation, the clear socio-economic definition of class disappears and a more complex set of determinants that identify individuals politically come into play. As Schmitz (2022, p. 63) points out: "Class is a social context as much as it is an economic construct. It is a lifestyle and an attitude."

Schmitz also reflects the growing polarisation through the prism of a weakening civic culture with its ability to control politicians and generally create an environment for good governance. As she points out: it is not ideological polarisation between the social classes that has the greatest negative effect on civic culture, or general civic attitudes and behaviour, for that matter. It is the increasing dissent in society about whether the country's elites are still to be trusted with making the right decisions to increase the average citizen's quality of life. This difference in opinion manifests itself in a decline in some civic attitudes" (Schmitz, 2022, p. iii).

However, we should not neglect the critical reflection on the role of (new or social) media, as Brady and Kent have emphasized. The possibility of choosing as an information source a medium whose mode of presentation corresponds to our own subjective vision has been brought to a qualitatively new level of "parallel societies" by the existence of social or even "alternative" media and the construction of highly polarized social bubbles. Tucker refers to social media as the tool of "unmediated politics". "New information technologies, mostly social media, dismantled the barriers to direct communications from leader to followers. Social media reconstructed the ancient public square in cyber space, thereby weakening the power of the press to constrain politics" (Tucker, 2020, p. 58). Furthermore, "the populist media gives narrative form to the passions, most notably fear" (Tucker, 2020, p. 61). Fear is naturally one of the most significant sources of emotional and irrational evaluation, i.e. a source of affective polarisation.

# Traditionalism, counter-cosmopolitanism and cultural backlash

In the context of the earthquake elections, the rise of populist challenger parties, often in the form of personalised business parties, as well as the transformation of some mainstream parties into national-populist entities, political science after 2010 began to address these de-democratising tendencies and processes of democratic backsliding. Within the European studies, attention has focused primarily on the Hungarian case and the continuous deconstruction of the rule of law under the Prime Minister Viktor Orbán (see e.g., Bánkuti, 2018; Scheppele, 2012; Blokker, 2012; Tóka, 2014; Pap, 2017; Bogaards, 2018; Halmai, 2018; Krekó, Enyedi, 2018; Ágh, 2019; Plattner, 2019), but studies have gradually included a number of other cases of regimes or actors with de-democratising and/or anti-liberal tendencies. Gradually, the assumption that the Orbán regime might be more of an exceptional case has shifted towards the view that it is in many ways a role model. This attitude was, in fact, matched by the fact of how positively Orbán's way of governing was reflected both within the Visegrad Group and East-Central Europe more broadly, as well as in a pan-European context. A portrait of Viktor Orbán even appeared on the cover of Norris and Inglehart's book Cultural Backlash (2019), alongside portraits of Donald Trump and Marine Le Pen.

It is more than evident that the tendency to reflect on some of the problematic phenomena destabilising the liberal consensus primarily or only through the lens of post-communism, as the developments in Hungary, Romania and Poland have encouraged (Blokker, 2012), has been weakened or abandoned over the last decade, and that the reflection on "post-communism" as a specific cleavage or rather legacy cannot be seen as the only explanation for the disruption of democratic processes. On the contrary, what we see nowadays is rather a tendency to look for a more general theoretical explanation of the processes for which authors use many labels (besides the term cultural backlash, let us mention, among others, the terms traditionalism, anti-globalism, neo-illiberal populism or counter-cosmopolitanism) and which are also linked to other legacies and characteristics, both in terms of the political elites growing out of these legacies and the social groups that associate their values and political preferences with them.

Let us stress again at this place the negative consequences of poly-crisis and growing disillusionment and also fear in the Western societies in the last decade/s. Such development seems to be similar to the notion of anti-modernity in the second half of the 19th century that grew primarily out of disillusionment with Europe's industrial revolution. Nowadays, we observe similar processes regarding the globalisation processes, negative consequences of neoliberal reforms and the transition toward an information society (Industry 4.0 etc.). In our opinion, in such a poly-crisis the return of traditionalism, anti-modern and anti-liberal narratives is logical despite the question of whether we face and observe the new anti-modern revolution or a new version of traditional conservative (counter-)revolutions. Specifically, some of the mentioned crises even deepened the polarisation between the "winners" and "losers" of transformation from the (post)modern industrial society towards the knowledge and information society (Sass, 2020).

Nevertheless, a common feature of "traditionalists" belief is the criticism of the "ultraliberal progressivism" that should dominate the political institutions presented as overall disillusionment with the development values. Nativist and radical right-wing parties "demonstrate some similarities across Europe, displaying a combination of nativism, authoritarianism and populism" (Pirro, 2014, p. 601). They focus on "sources of identity such as the ethnic community, they are anti-establishment and thus anti-corruption by definition and they champion anti-Western orientations" (Pirro, 2014, p. 606).

The ideological profiling of these political parties and their value background is often linked to the phenomenon of "Christian allusions". The national conservative and nativist groups in contemporary Europe stress the "Christian Europe" concept, while this group of "defenders" of Christian roots of Europe often includes such divergent actors as the ultraconservative "mystic" Kaczyński and the former Social Democrat declaring his liberal orientation Zeman that developed after 2013 as the President of Czechia into the new "national-conservative"

role of "defender of Christian Europe". As Weidinger (2017, pp. 63–65) stresses analysing the switch of Austrian FPÖ from liberal-national towards "belonging without believing" and "Christendom above Christianity" positions, Zeman and similar politicians (mis) use the rhetoric of defending the Christian values to win the support of nativist-minded voter groups: "Presenting Christianity as a pillar of occidental culture also proved beneficial in terms of appealing to the large target audience of Christian belongers-not-believers" (Weidinger, 2017, p. 66). As his analysis showed, paradoxically the Islamophobic tendencies are a stronger impulse for such cooperation than Christianity: "The attitude nativist parties and organizations in Europe display toward Christianity is drawing considerably less interest than their attitude toward Islam" (Weidinger, 2017, p. 42).

If we are looking for a simple generalizing framework for the above-mentioned clash between two value-different social groups profiling contemporary political institutions and processes in Western democracies, several other typologies or concepts, in addition to the repeatedly mentioned Cultural Backlash study, also work with binary opposition. We will present two in this paper – firstly, one of the first and, in our view, very successful contributions reflecting on the specifics of voting behaviour and value orientations in the post-Communist area of Central Eastern Europe, offered in 2012 by Lars Rensmann, and then an equally helpful analysis by Amory Gethin, Clara Martínez-Toledano and Thomas Piketty (2022), which focuses directly on reflecting on the transformations of cleavages over the long period 1948-2020. The contribution of the above-mentioned approaches can be seen, among others, in the fact that Rensmann focused on the research of three countries, or parts of countries with a Communist past (Czech Republic, Poland, and former East Germany, or the new Bundesländer), the second study presented here focuses on the longitudinal research of the socalled traditional or old democracies of Western and Northern Europe, North America, Australia and New Zealand. Despite the different geographic focus and especially the different legacies, we can nevertheless observe a striking similarity of conclusions, suggesting both the possibilities for theoretical generalisation and the usefulness of the chosen methodological approaches.

Based on Rensmann (2012), if we analyse the important social and political cleavages related with the segmentation of East-Central European societies into the visible political camps, at least three important cleavages should be mentioned, playing important and even decisive roles in the polarisation of these societies.

Table 1. Structuring cleavages in CEE democracies

support of post-national political institutions (e.g., EU)	opposition to post-national political institutions (e.g., EU)
free (global) market allocation	economic redistribution or protectionism
liberal-cosmopolitan values and recognition of cultural diversity (secularism)	authoritarian conformism, social cohesion and cultural homogeneity (including clericalism)

Source: Rensmann, 2012, p. 77.

While the proponents of the stances presented in the first column might be understood as "cosmopolitan liberals", the defenders of positions described in the second column tend to national or even nativist postures. Rensmann (2012), analysing the electoral successes of Central European parties with nativist tendencies, suggests labelling them as "counter-cosmopolitan". In his opinion, this term better describes the basic position of anti-modernist societal groups in Central Europe and also opens the possibility of reflecting the nativist tendencies outside of a concrete ethnical/national environment. As he stresses, both the "nativism and counter-cosmopolitanism are generally non-inclusive orientation", but there exist some differences. While nativism is "limited to territorial substrates", counter-cosmopolitanism "can also be grounded in religious [...] or broader cultural references" (Rensmann, 2012, p. 75).

Counter-cosmopolitanism "refers to the general opposition to all social processes associated with existing globalization. Counter-cosmopolitanism is neither limited to welfare protectionism nor 'single-issues' such as anti-immigrant policy; rather, it combines opposition to: 1) socioeconomic globalization and the global capitalist market economy; 2) cosmopolitan cultural transformations, signified by increasing cultural diversity and hybridity [...]; and 3) political transformations associated with global and post-national governance" (Rensmann, 2012, p. 74). In fact, the author reflects counter-cosmopolitanism as the contemporary, but in historical legacies rooted position with clear nativist features. Generally, it reflects critically the globalisation that represents the "highest stage" of open society. Thus, the globalisation should be rejected or at least modified based on the counter-revolution revitalising the national/nativist character of societies. Furthermore, the counter-cosmopolitans often tend to conspiracies and black-and-white thinking, which is also one of the typical signs of nativism, but more generally also affective polarisation. "Counter-cosmopolitanism tends to reduce multi-faceted globalization and cosmopolitanization processes to a single, unified and monolithic threat, often identified with actual or perceived "global agents" who presumably 'pull the strings" (Rensmann, 2012, p. 74).

Let us commemorate, that Rensmann's study reflects the change in voting behaviour of Czech, Polish and East German societies in the context of the

impact of the post-2008 fiscal and economic crisis, which is considered the first of a series of crises linked under the term poly-crisis. At the same time, however, its conclusions, in our opinion, have also accurately captured other developments, which have been reflected in the migration crisis (2015 and beyond), the coronavirus pandemic, and last but not least, the Russian aggression against Ukraine, coupled with economic and security challenges (energy emergency, inflation, etc.) and general anxiety. At the same time, in our view, it is clear that the three key cleavages or polarizing factors that Rensmann presents need not be limited to the specifics of the post-communist area, but on the contrary have proven to be a shared developmental feature of democracies over the last decade. In this respect, the so-called new democracies of East-Central Europe have complemented the traditional West European democracies regarding the current key cleavages. As Sass and Kuhnle (2023, p. 192) summarised in their analysis: "Some recent studies of the oppositions resulting from European integration, globalization, immigration, or educational expansion, and the growth of parties of the far right and new left have attempted to build on Rokkanian cleavage theory. A "transnational cleavage", a "libertarian/authoritarian cleavage", or a "universalism-particularism cleavage" have been identified".

## Social inequalities and polarisation

The genesis of social groups and political actors rejecting the "precipitousness" of globalisation and integration processes or offering various forms of conservative revolution or nativist revitalisation, has also influenced the research perspective with which Gethin, Martínez-Toledano and Piketty have approached the questions of contemporary polarisation and party competition. Like Rensmann, the aforementioned authors also work with a binary concept that more or less overlaps with the concept of cleavages. However, while Rensmann, from the position of political sociology, prioritizes distinct or oppositional social groups, Gethin et al primarily focus on political parties as the bearers of agenda and conflict. Their study is based on the distinction between the two large groups of parties: 1) social democratic, socialist, communist, and green parties ("left-wing" or "social democratic and affiliated" parties), labelled as the "Brahmin left"; and 2) conservative, Christian democratic, and anti-immigration parties ("right-wing" or "conservative and affiliated" parties), labelled as the "Merchant right"; (Gethin, Martínez-Toledano, Piketty, 2022, p. 3). However, this simplistic approach is later relativized by the authors themselves by introducing several different party families - liberal, conservative and Christian democratic - left - green - anti-immigration; these party families are the measured regarding the economicdistributive score and sociocultural score (Gethin, Martínez-Toledano, Piketty, 2022, p. 31).

As the most important outcome of the analysis of the development of polarisation in Western democracies, the authors present

the existence of a gradual process of disconnection between the effects of income and education on the vote [...] It has gradually become associated with higher-educated voters, giving rise in the 2010s to a divergence between the influences of income (economic capital) and education (human capital): high-income voters continue to vote for the right, while high-education voters have shifted to supporting the left. This separation between a "Merchant right" and a "Brahmin left" is visible in nearly all Western democracies, despite their major political, historical, and institutional differences. We also find that the rise of green and anti-immigration parties since the 1980s-1990s has accelerated this transition - although it can only explain about 15% of the overall shift observed - as education, not income, most clearly distinguishes support for these two families of parties today. As a result, many Western democracies now appear to have shifted from "class-based" to "multidimensional" or "multiconflictual" party systems, in which income and education differentially structure support for competing political movements. One might call these systems 'multi-elite' party systems, in which governing coalitions alternating in power tend to reflect the views and interests of a different kind of elite (intellectual versus economic), assuming that elites have a greater influence on political programs and policies than the rest of the electorate. (Gethin, Martínez-Toledano, Piketty, 2022, pp. 3–4)

The multidimensionality and multiconflictionality of contemporary party systems grows out of different modalities of relations growing out of the perception of freedom or protection. In this mind, the findings of a study reflecting data from nearly a hundred states are noteworthy. The multidimensionality and multiconflictionality of contemporary party systems grows out of different modalities of relations growing out of the perception of freedom or protection. In this vein, the findings of a study reflecting data from nearly 100 states are noteworthy, showing very different perceptions of the importance and role of the two dimensions within the political right: "It is more common for culturally and economically right-wing attitudes to correlate negatively with each other, an attitude structure reflecting a contrast between desires for cultural and economic protection vs. freedom" (Malka, Lelkes, Soto, 2017, p. 1045). In this sense, related studies emphasize the complex processes of ideological belief systems formation in the context of competition and the formation of relationships between dispositional attributes and political preferences (Federico, Malka, 2018).

Again, we thus observe a research methodology based on a combination of socio-economic and socio-cultural principles, similarly to what was done, for example, in the already presented Anna-Elisabeth Schmitz (2022). The authors focus on the positioning of political parties on two axes – an "economic-distributive" axis and a "sociocultural" axis – showing that "the separation between these two dimensions of political conflict and the divergence of income and education are tightly related phenomena" (Gethin, Martínez-Toledano, Piketty,

2022, p. 4). An important finding is that the different age cohorts – generations – show significant differences in their preference for one of the axes or dimensions. This is true not only for the aforementioned smaller, in many ways still rather niche parties, but more generally.

Generational dynamics appear to have mattered tremendously in generating the reversal of the education cleavage: while older lower-educated voters continue to vote "along class lines" and thus support the left, social democratic and green parties have attracted a growing share of the higher-educated electorate among the youth. The reversal in the educational divide has also been highest among nonreligious voters and among men, although it has happened in other subgroups, too. (Gethin, Martínez-Toledano, Piketty, 2022, p. 6)

Furthermore, we can observe the "backlash" against social progress among the older generations (Gethin, Martínez-Toledano, Piketty, 2022, p. 39).

The authors focused their analysis on a range of different variables related with identity and polarisation – age, geography, religion, gender, and other socioeconomic variables – but only education turned out to be a variable that underwent a major transformation; for the other variables they conclude that "there has been no major realignment of voters along these other dimensions comparable to the one observed in the case of education". In addition to this dimension, they also point to very different findings with regard to the gender, "the only variable other than education for which we find a clear reversal of electoral divides: in nearly all countries, women used to be more conservative than men and have gradually become more likely to vote for left-wing parties" (Gethin, Martínez-Toledano, Piketty, 2022, p. 6).

In contrast, the urban-rural divide is probably the one receiving the least attention of the four cleavages presented by Rokkan and Lipset (García del Horno, Rico, Hednández, 2023). This is probably because the rural-urban divides remain relatively stable over time (Dalton, 2002; Gethin, Martínez-Toledano, Piketty, 2022), with conservative parties in particular to be more likely to be elected in rural areas in Western democracies. More specifically, Gethin, Martínez-Toledano and Piketty observed that "reshuffling of rural-urban divides within rather than across left–right blocs: support for green parties tends to be concentrated in cities today, just like other left-wing parties, while anti-immigration parties generally fare better in rural areas as is the case of other conservative parties" (Gethin, Martínez-Toledano, Piketty, 2022, p. 39).

Ladislav Cabada, Jakub Charvát

#### Conclusion

34

As the findings presented above show, the changes in polarisation, or the strength and significance of the various cleavages in more than 20 democratic societies, have not been dramatic and rapid, but rather evolutionary over the last 70 years. Post-modernisation, or rather neo-modernisation, coupled with the strengthening of the educated middle class, has been the impetus for the weakening of the traditional class dimension; indeed, the traditional left parties have responded to this by shifting to new themes of inclusiveness, minority protection, etc., and if they have not done so, they have grown competition in the form of the Greens or, for example, the Pirate Parties. As for the political right, it either sticks to a liberal-conservative position and moves towards the centre, or it tends to be a tendency to hold back, i.e. to stop economic globalisation and value progression, or to initiate a cultural counter-revolution in response to the new issues emerging from post-modernisation that sharply contrast to the social conservatism of the "old" working class. This cultural backlash also became the basis for the rise of the populist right. It is this development that many of the studies and approaches presented above have shown as a key polarising factor in contemporary Western-style democracies. The electoral cleavages undergo changes, but still we believe that "Rokkanian cleavage theory can be developed to illuminate contemporary political conflicts" (Sass, Kuhnle, 2023, p. 192).

As we have tried to point out, a significant role in the polarisation of contemporary societies is played by a psychology based on (dis)trust between members of different – not necessarily antagonistic – social groups, as well as on distrust in political institutions, especially when they are dominated by political parties/actors representing opposite political camps and different value systems. An a priori and largely prejudicial distrust of members of various outgroups and of these outgroups as a whole poses a fundamental challenge that undermines civic culture. As Jamal and Nooruddin (2010, pp. 46–47) note, "one of the long-standing stated correlates of support for democracy has been generalized trust. This individual-level association between generalized trust and support for democracy has been highlighted by scholars of civic culture." When significant social groups lose trust in political institutions, political culture changes towards low-trust societies in which people "tend to trust only those to whom they are similar" (Khodyakov, 2007, p. 117).

In this context, some political thinkers emphasize the fact that postmodern societies, characterized by strong individualization and high volatility, begin to lack clear majorities and turn more into sets of minorities. However, when large parts of societies fail to define themselves with the majority, whether economically, socio-culturally or otherwise, a situation of inequalities in epistemic power arises; distrust in political institutions thus turns into a feeling that the individual is unable to influence political processes in any way (Catala, 2015, pp. 424–425).

Let us recall at this point one of the important empirically based assumptions concerning polarisation: "Polarisation is higher in countries that either are poor, are ethnically fragmented, or have a low level of trust" (Lindqvist, Östling, 2010, p. 544). If we take into account that in the last 15 years and more, large social groups in Western democracies have been coping with relative and absolute economic decline and weakening of welfare state, and at the same time the fact that it is often social groups reflecting themselves as "losers" of the changes associated with globalization or technological transformation that support policies of (re-)homogenization, we see here a clear symbiosis of all three effects reinforcing polarisation.

Such symbiosis has been well demonstrated by the analyses we have presented, the key conclusions of which are summarised in other similar research on anti-EU sentiment and demands for the renationalisation of EU member states' policies and economies:

There are two potential explanations for the decline of trust toward the EU, the rise of Eurosceptic populists, and the electoral successes of radical-left and far-right parties. The first one is a cultural backlash against progressive values, such as cosmopolitanism and multiculturalism, and a shift toward national identity. The second explanation emphasizes economic insecurity, stemming from either globalization and technological progress (typified by outsourcing, increased competition from low-wage countries, and automation) or the sharp increase in unemployment in Europe in the aftermath of the recent global financial and economic crisis. Although these two explanations are not mutually exclusive and certainly interact, much of the public debate has been about the cultural backlash (Algan et al., 2017, p. 310).

Hence, a focus on socio-economic and socio-cultural factors associated with the polarisation and transformation of group identities seems to be a useful theoretical and methodological approach for further research on recent forms of political polarisation and party politics. We perceive both groups of factors as interconnected, especially with regard to how populist actors (not only politicians, but also the media and other institutions influencing the political polarisation) present alleged or real correlations between the socio-cultural transformations (typically migration, integration, globalisation, i.e. the processes associated with strengthening the heterogeneity) and economic challenges.

#### References

Adams, J., Clark, M., Ezrow, L., Glasgow, G. (2006). "Are Niche Parties Fundamentally Different from Mainstream Parties? The Causes and the Electoral Consequences of Western European Parties' Policy Shifts, 1976–1998". *American Journal of Political Science*, 50(3), pp. 513–529.

- Ágh, A. (2019). Declining Democracy in East-Central Europe: The Divide in the EU and the Emerging Hard Populism. Cheltenham: Edward Elgar Publishing.
- Algan, Y., Guriev, S., Papaioannou, E., Passari, E. (2017). "The European Trust Crisis and the Rise of Populism". *Brookings Papers on Economic Activity*, Fall, pp. 309–382.
- Amorim Neto, O., Cox, G.W. (1997). "Electoral Institutions, Cleavage Structures and the Number of Parties". *American Journal of Political Science*, 41(1), pp. 149–174.
- Antonio, R.J., Brulle, R.J. (2011). "The Unbearable Lightness of Politics: Climate Change Denial and Political Polarisation". *The Sociological Quarterly*, 52(2), pp. 195–202.
- Bánkuti, M., Halmai, G., Scheppele, K.L. (2012). "Hungary's Illiberal Turn: Disabling the Constitution". *Journal of Democracy*, 23(3), pp. 138–146.
- Beissinger, M.R., Sasse, G. (2014). An End to "Patience"? The Great Recession and Economic Protest in Eastern Europe". In: L. Bartels, N. Bermeo (eds.). *Mass Politics in Tough Times: Opinions, Votes and Protest in the Great Recession*. Oxford: Oxford University Press, pp. 334–370.
- Berger, P.L., Luckmann, T. (1999). Sociální konstrukce reality. Pojednání o sociologii vědění. Trans. J. Svoboda. Brno: CDK.
- Bertsou, E. (2019). "Rethinking Political Distrust". European Political Science Review, 11(2), pp. 213–230.
- Bischof, D., Wagner, M. (2019). "Do Voters Polarize When Radical Parties Enter Parliament?". *American Journal of Political Science*, 63(4), pp. 888–904.
- Blokker, P. (2012). New Democracies in Crisis? A Comparative Constitutional Study of the Czech Republic, Hungary, Poland, Slovakia and Romania. London: Routledge.
- Bogaards, M. (2018). "De-democratization in Hungary: Diffusely Defective Democracy". *Democratization*, 25(8), pp. 1481–1499.
- Brady, H.E., Kent, T.B. (2022). "Fifty Years of Declining Confidence & Increasing Polarisation in Trust in American Institutions". *Dædalus: The Journal of the American Academy of Arts & Sciences*, 151(4), pp. 43–66.
- Bryce, J. (1921). Modern Democracies. New York: The Macmillan Company.
- Campbell, A., Converse, P.E., Miller, W.E., Stoker, D.E. (1960). *The American Voter*. Chicago: University of Chicago Press.
- Caramani, D. (2004). *The Nationalization of Politics: The Formation of National Electorates and Party Systems in Western Europe.* Cambridge: Cambridge University Press.
- Carstens, J. (2023). "Unpacking Political Trust: A Review of Conceptualisations, Determinants, and Consequences". *French Politics*, 21(3), pp. 295–314.
- Catala, A. (2015). "Democracy, Trust, and Epistemic Justice". *The Monist*, 98(4), pp. 424–440
- Cianetti, L., Dawson, J., Hanley, S. (eds.) (2019). *Rethinking "Democratic Backsliding" in Central and Eastern Europe*. London–New York: Routledge.
- Charvát, J. (2023): The Politics of Electoral Reform in Central Europe since 1989: The Temptation of the Incumbents. Cham: Springer.
- Crozier, M., Huntington, S.P., Watanuki, J. (1975). The Crisis of Democracy: Report on the Governability of Democracies to the Trilateral Commission. New York: New York University Press.
- Dalton, R.J. (1999). "Political Support in Advanced Industrial Democracies". In: P. Norris (ed.). *Critical Citizens: Global Support for Democratic Government*. Oxford: Oxford University Press, pp. 57–77.

- Dalton, R.J. (2002). "Political Cleavages, Issues, and Electoral Change". In: L. LeDuc, R.G. Niemi, P. Norris (eds.). *Comparing Democracies 2: New Challenges in the Study of Elections and Voting*. London: Sage, pp. 189–209.
- Dalton, R.J. (2004a). Democratic Challenges, Democratic Choices: The Erosion of Political Support in Advanced Industrial Democracies. Oxford: Oxford University Press.
- Dalton, R.J. (2004b). "Ideology, Partisanship, and Democratic Development". In: L. Le-Duc, R.G. Niemi, P. Norris (eds.). *Comparing Democracies 3: Elections and Voting in the 21st Century*. London: Sage, pp. 143–164.
- Dalton, R.J. (2019). *Political Realignment: Economics, Culture and Electoral Change*. Oxford: Oxford University Press.
- Dalton, R.J. (2021). "Modelling Ideological Polarization in Democratic Party Systems". *Electoral Studies*, 71. doi: 10.1016/j.electstud.2021.102346.
- Dalton, R.J., Weldon, S.A. (2005). "Public Images of Political Parties: A Necessary Evil?". *West European Politics*, 28(5).
- Denisson, J., Kriesi, H. (2023). "Explaining Europe's Transformed Electoral Landscape: Structure, Salience, and Agendas". *European Political Science Review*, 15, pp. 483–501.
- Druckman, J.N. et al. (2021). "Affective Polarisation, Local Contexts and Public opinion in America". *Nature Human Behaviour*, 5, pp. 28–38.
- Easton, D. (1965). *A Framework for Political Analysis*. Chicago: Chicago University Press. Easton, D. (1975). "A Re-Assessment of the Concept of Political Support". *British Journal of Political Science*, 5(4), pp. 435–457.
- Esping-Andersen, G. (1990). *The Three Worlds of Welfare Capitalism*. Princeton, NJ: Princeton University Press.
- Federico, Ch.M., Malka, A. (2018). "The Contingent, Contextual Nature of the Relationship Between Needs for Security and Certainty and Political Preferences: Evidence and Implications". *Political Psychology*, 39(S1), pp. 3–48. doi: 10.1111/pops.12477.
- Flora, P. (1999). "Introduction and Interpretation". In: P. Flora (ed.). *State Formation, Nation-Building and Mass Politics in Europe: The Theory of Stein Rokkan*. Oxford: Oxford University Press, pp. 1–91.
- Gallus, A. (2004). "Typologisierung von Staatsformen und politischen Systemen in Geschichte und Gegenwart". In: A. Gallus, E. Jesse (eds.). Staatsformen: Modelle politischer Ordnung von der Antike bis zur Gegenwart. München: Bayerische Landeszentrale für politische Bildung, pp. 19–56.
- García del Horno, R., Rico, G., Hednández, E. (2023). "Do They Feel Like They Don't Matter? The Urban-Rural Divide in External Political Efficacy". *West European Politics*, 47(7), pp. 1–26. https://doi.org/10.1080/01402382.2023.2261085.
- Gethin, A., Martínez-Toledano, C., Piketty, T. (2022). "Brahmin Left versus Merchant Right: Changing Political Cleavages in 21 Western Democracies 1948–2020". *The Quarterly Journal of Economics*, 137(1), pp. 1–48.
- Gidron, N. (2022). "Many Ways to be Right: Cross-Pressured Voters in Western Europe". *British Journal of Political Science*, 52(1), pp. 146–161. doi:10.1017/S0007123420000228.
- Haerpfer, Ch., Bernhagen, P., Welzel, Ch., Inglehart, R.F. (2019): *Democratization*. 2<sup>nd</sup> edition. Oxford: Oxford University Press.

38 Jakub Charvát

- Hall, P.A. (2020). "The Electoral Politics of Growth Regimes". *Perspectives on Politics*, 18(1), pp. 185–199. doi:10.1017/S1537592719001038.
- Halmai, G. (2018). "A Coup Against Constitutional Democracy: The Case of Hungary". In: M.A. Graber, S. Levinson, M. Tushnet (eds.). *Constitutional Democracy in Crisis*. Oxford: Oxford University Press, pp. 243–256.
- Inglehart, R. (1977). The Silent Revolution: Changing Values and Political Styles Among Western Publics. Princeton: Princeton University Press.
- Inglehart, R. (1997). *Modernization and Postmodernization: Cultural, Economic, and Political Change in 43 Societies*. Princeton: Princeton University Press.
- Ivarsflaten, E. (2008). "What Unites Right-Wing Populists in Western Europe? Re-Examining Grievance Mobilization Models in Seven Successful Cases". *Comparative Political Studies*, 41(1), pp. 3–23.
- Jamal, A., Nooruddin, I. (2010). "The Democratic Utility of Trust: A Cross-National Analysis". *The Journal of Politics*, 72(1), pp. 45–59.
- Kaase, M. (1999). "Interpersonal Trust, Political Trust and Non-Institutionalised Political Participation in Western Europe". *West European Politics*, 22(3), pp. 1–21.
- Keating, M. (1998). The New Regionalism in Western Europe. Cheltenham: Edward Edgar.
- Khodyakov, D. (2007). "Trust as a Process: A Three Dimensional Approach". *Sociology*, 41(1), pp. 115–132.
- Khondker, H.H. (2005). "Globalisation to Glocalisation: A Conceptual Exploration". *Intellectual Discourse*, 13(2), pp. 181–199.
- Kim, M. (2007). "Citizens' Confidence in Government, Parliament and Political Parties". *Politics & Policy*, 35(3), pp. 496–521.
- Klar, S. (2018). "When Common Identities Decrease Trust: An Experimental Study of Partisan Women". *American Journal of Political Science*, 62(3), pp. 610–622.
- Krastev, I., Holmes, S. (2019). The Light that Failed: A Reckoning. London: Allen Lane.
- Krekó, P., Enyedi, Z. (2018). "Orbán's Laboratory of Illiberalism". *Journal of Democracy*, 29(3), pp. 39–51.
- Kriesi, H. (2012). "The Political Consequences of the Financial and Economic Crisis in Europe: Electoral Punishment and Popular Protest". *Swiss Political Science Review*, 18(4), pp. 518–522.
- Kriesi, H. et al. (2012). *Political Conflict in Western Europe*. Cambridge: Cambridge University Press.
- Lee, J.M. (2013). "Elite Polarisation and Mass Political Engagement: Information, Alienation, and Mobilization". *Journal of International and Area Studies*, 20(1).
- Lindqvist, E., Östling, R. (2010). "Political Polarisation and the Size of Government". *The American Political Science Review*, 104(3), pp. 89–109.
- Lipset, S.M., Rokkan, S. (1967). "Cleavage Structures, Party Systems, and Voter Alignments: An Introduction". In: S.M. Lipset, S. Rokkan (eds.). *Party Systems and Voter Alignment*. New York: Free Press, pp. 1–64.
- Mair, P. (2013). Ruling the Void: The Hollowing of Western Democracy. London: Verso Books.
- Mair, P., Müller, W.C., Plasser, F. (eds.) (2004). *Political Parties and Electoral Change: Party Responses to Electoral Market*. London: Sage.

- Malka, A., Lelkes, Y., Soto, Ch.J. (2019). "Are Cultural and Economic Conservatism Positively Correlated? A Large-Scale Cross-National Test". *British Journal of Political Science*, 49(3), pp. 1045–1069. doi:10.1017/S0007123417000072.
- Mason, L. (2015). "I Disrespectfully Agree: The Differential Effects of Partisan Sorting on Social and Issue Polarization". *American Journal of Political Science*, 59(1), pp. 128–145.
- Meguid, B.M. (2005). "Competition Between Unequals: The Role of Mainstream Party Strategy in Niche Party Success". *American Political Science Review*, 99(3), pp. 347–359.
- Mishler, W., Rose, R. (1997). "Trust, Distrust and Scepticism: Popular Evaluations of Civil and Political Institutions in Post-Communist Societies". *The Journal of Politics*, 5(2), pp. 418–451.
- Mishler, W., Rose, R. (2001). "What Are the Origins of Political Trust? Testing Institutional and Cultural Theories in Post-Communist Countries". *Comparative Political Studies*, 34(1), pp. 36–62.
- Mishler, W., Rose, R. (2005). "What Are the Political Consequences of Trust? A Test of Cultural and Institutional Theories in Russia". *Comparative Political Studies*, 38(9), pp. 1050–1078.
- Norris, P. (ed.) (1999). *Critical Citizens: Global Support for Democratic Government*. Oxford: Oxford University Press.
- Norris, P. (2011). *Democratic Deficit: Critical Citizens Revisited*. Cambridge: Cambridge University Press.
- Norris, P. (2023): "Things Fall Apart, the Center Cannot Hold': Fractionalized and Polarized Party Systems in Western Democracies". Paper presented at the EPS Symposium honouring Jean Blondel. *European Political Science*, 31 January 2024.
- Norris, P., Inglehart, R. (2019). *Cultural Backlash: Trump, Brexit, and Authoritarian Populism*. New York: Cambridge University Press.
- Okolikj, M., Goubin, S., Stiers, D., Hooghe, M. (2022). "Trust in Political Parties and Ideological Proximity Voting in Europe: The Role of Trust in Political Parties as a Heuristic Mechanism". *Journal of Elections, Public Opinion and Parties*, 34(1), pp. 116–135. https://doi.org/10.1080/17457289.2022.2113088.
- Pap, A.L. (2017). Democratic Decline in Hungary: Law and Society in an Illiberal Democracy. London: Routledge.
- Petrarca, C.S., Giebler, H., Wessels, B. (2022). "Support for Insider Parties. The Role of Political Trust in a Longitudinal-Comparative Perspective". *Party Politics*, 28(2), pp. 329–341.
- Pirro, A.L.P. (2014). "Populist Radical Right Parties in Central and Eastern Europe". *Government and Opposition*, 49(4), pp. 599–628.
- Plattner, M.F. (2019). "Illiberal Democracy and the Struggle on the Right". *Journal of Democracy*, 30(1), pp. 5–9.
- Putnam, R. (with R. Leonardi and R.Y. Nanetti) (1993). *Making Democracy Work: Civic Traditions in Modern Italy*. Princeton: Princeton University Press.
- Renwick, A. (2010). *The Politics of Electoral Reform: Changing the Rules of Democracy*. Cambridge: Cambridge University Press.

40 Jakub Charvát

- Rensmann, L. (2012). "Volatile Counter-Cosmopolitans: Explaining the Electoral Performance of Radical Right Parties in Poland and Eastern Germany". *German Politics & Society*, 30(3), pp. 64–102.
- Robertson, R. (2012). "Globalisation or Glocalisation?". *The Journal of International Communication*, 18(2), pp. 191–208.
- Sass, K. 2020. "Cleavage Structures and School Politics: A Rokkanian Comparative-Historical Analysis. *History of Education*, 49(5), pp. 636–660.
- Sass, K., Kuhnle, S. (2023). "The Gender Cleavage: Updating Rokkanian Theory for the Twenty-First Century". *Social Politics: International Studies in Gender, State & Society*, 30(1), pp. 188–210.
- Scharfbillig, M. et al. (2021). *Values and Identities a Policymaker's Guide*. Luxembourg: Publications Office of the European Union. doi:10.2760/022780.
- Schattschneider, E.E. (1942). *Party Government: American Government in Action*. New York: Farrar & Rinehart, Inc.
- Schmitz, A.-E. (2022). "The Revolt of the Disenfranchised: Socio-Cultural Polarisation and Its Effect on Civic Culture around the World". Doctoral Thesis, Leuphana University Lüneburg, Supervisor Christian Welzel, https://pub-data.leuphana.de/front-door/deliver/index/docId/1270/file/Dissertation\_2022\_Schmitz\_Revolt.pdf (accessed: 1.08.2023).
- Snow, D.A. (2004). "Framing Processes, Ideology, and Discursive Fields". In: D.A. Snow, S.A. Soule, H. Kriesi (eds.). *The Blackwell Companion to Social Movements*. Oxford: Blackwell Publishing, pp. 380–412.
- Söderbaum, F., Spandler, K., Pacciardi, A. (2021). Contestations of the Liberal International Order: A Populist Script of Regional Cooperation. Cambridge: Cambridge University Press.
- Sørensen, G. (2001). Changes in Statehood: The Transformation of International Relations. New York: Palgrave Macmillan.
- Tóka, G. (2014). "Constitutional Principles and Electoral Democracy in Hungary". In: E. Bos, K. Pócza (eds.). *Verfassunggebung in konsolidierten Demokratien: Neubeginn oder Verfall eines politischen Systems?* Baden-Baden: Nomos Verlag, pp. 311–328.
- Tucker, A. (2020). *Democracy Against Liberalism: Its Rise and Fall*. Cambridge–Medford: Polity Press.
- van der Meer, T.W.G., Zmerli, S. (2017). "The Deeply Rooted Concern with Political Trust". In: S. Zmerli, T.W.G. van der Meer (eds.). *Handbook on Political Trust*. Cheltenham: Edward Elgar Publishing, pp. 1–16.
- Wagner, M. (2012). "Defining and Measuring Niche Parties". *Party Politics*, 18(6), pp. 845–864.
- Wagner, M. (2021). "Affective Polarisation in Multiparty Systems. *Electoral Studies*, 69 (February), https://www.sciencedirect.com/science/article/abs/pii/S0261379420300822 (accessed: 22.10.2024).
- Wagner, M., Praprotnik, K. (2023). "Affective Polarization and Coalition Signals". *Political Science Research and Methods*, 12(2), pp. 336–353. doi:10.1017/psrm.2023.33.
- Weidinger, B. (2017). "Equal before God, and God Alone: Cultural Fundamentalism: (Anti)Egalitarianism, and Christian Rhetoric in Nativist Discourse from Austria and the United States". *Journal of Austrian-American History*, 1(1), pp. 40–68.